I. INTRODUCTION

On June 5, 1996, Representative William F. Clinger Jr.,
Chairman of the Committee on Government Reform and Oversight of
the United States House of Representatives announced that his
Committee had discovered that White House officials had requested
the confidential Federal Bureau of Investigation ("FBI")
background report of Billy Ray Dale, the former Director of the
White House Travel and Telegraph Office ("Travel Office"), some
seven months after he was fired amid much publicity and
controversy. The next day, June 6, 1993, the White House
delivered to the FBI three boxes containing hundreds of files of
confidential FBI background reports and other materials related
to former White House employees in the administrations of
Presidents Ronald Reagan and George Bush.

On June 21, 1996, citing the political conflict of interest involved in a Department of Justice inquiry into dealings between the White House and the FBI, the Attorney General sought the appointment of an independent counsel to conduct such an inquiry and recommended that the Special Division expand the jurisdiction of the Independent Counsel for that purpose. Later that same day, upon the Attorney General's application, the United States Court of Appeals for the District of Columbia Circuit, Division

prompt, responsible, and cost-effective manner.